Regional District of Okanagan-Similkameen Consolidated Financial Statements For the year ended Decmber 31, 2017

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# Management's Responsibility for Financial Reporting

The accompanying consolidated financial statements of Regional District of Okanagan-Similkameen are the responsibility of management and have been approved by the Chief Administrative Officer and the Board Chair on behalf of the Board of Directors.

These consolidated financial statements have been prepared by management in accordance with Canadian public sector accounting standards. Financial statements are not precise since they include certain amounts based on estimates and judgments. When alternative accounting methods exist, management has chosen those it deems most appropriate in the circumstances, in order to ensure that the consolidated financial statements are presented fairly, in all material respects.

Regional District of Okanagan-Similkameen maintains systems of internal accounting and administrative controls, consistent with reasonable costs. Such systems are designed to provide reasonable assurance that the financial information is relevant, reliable and accurate and the Regional District's assets are appropriately accounted for and adequately safeguarded.

Regional District of Okanagan-Similkameen is responsible for ensuring that management fulfills its responsibilities for financial reporting and is ultimately responsible for reviewing and approving the consolidated financial statements.

The Board of Directors reviews the Regional District's consolidated financial statements and recommends their approval to the Chief Administrative Officer and the Board Chair. The Board meets periodically with management, as well as the external auditors, to discuss internal controls over the financial reporting process, auditing matters and financial reporting issues, to satisfy themselves that each party is properly discharging their responsibilities, and to review the annual report, consolidated financial statements and external auditor's report.

The consolidated financial statements have been audited by BDO Canada LLP in accordance with Canadian generally accepted auditing standards on behalf of the members. BDO Canada LLP has full and free access to the Board of Directors.

Chief Administrative Officer

Board Chair



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### Independent Auditor's Report

To the Board of Directors Regional District of Okanagan-Similkameen

We have audited the accompanying consolidated financial statements of Regional District of Okanagan-Similkameen, which comprise the consolidated statement of financial position as at December 31, 2017, the consolidated statements of operations and accumulated surplus, change in net financial assets, and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of Regional District of Okanagan-Similkameen as at December 31, 2017, and the results of its operations and accumulated surplus, change in net financial assets, and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Restated comparative information

Without modifying our opinion, we draw attention to Note 2 to the financial statements, which explains that certain comparative information for the year ended December 31, 2016 has been restated. The financial statements of Regional District of Okanagan-Similkameen for the year ended December 31, 2016 (prior to the restatement of the comparative information) were audited by another auditor who expressed an unmodified opinion on those financial statements May 4, 2017.

**Chartered Professional Accountants** 

BDO CANADA GLA

Penticton, British Columbia May 3, 2018

# Regional District of Okanagan-Similkameen Consolidated Statement of Financial Position

	2017	(Restated) 2016
Financial assets		
Cash and cash equivalents (Note 3)	\$ 303,660	\$ 733,193
Portfolio investments (Note 3)	30,013,104	26,461,489
Accounts receivable (Note 5)	7,399,424	2,882,146
Debt reserve fund (Note 6)	6,669,912	7,378,322
Long-term investments (Note 7)	130,539	396,209
Debt recoverable member municipalities (Note 13)	67,627,698	70,271,254
Due from Town of Osoyoos	7,139	29,012
	112,151,476	108,151,625
Liabilities		
Accounts payable and accrued liabilities (Note 8)	5,605,637	3,060,959
Short-term debt (Note 9)	1,070,000	2,940,000
Deferred revenue (Note 10)	3,907,424	770,763
Landfill closure and post-closure liabilities (Note 11)	4,516,458	4,025,680
Development cost charges (Note 12)	723,628	791,379
MFA equipment financing	40,428	55,241
Debt reserve fund (Note 6)	6,669,912	7,378,322
Long-term debt (Note 13)	86,060,832	86,130,133
	108,594,319	105,152,477
Net financial assets	3,557,157	2,999,148
Non-financial assets Prepaid expenses Tangible capital assets (Note 14) Deposit on land	33,672 81,501,408 60,283	2,000 75,300,399
	81,595,363	75,302,399
Accumulated surplus (Note 15)	\$ 85,152,520	\$ 78,301,547

Contingencies (Note 17)	
Approved on behalf of Council	
Kale Royle	Board Chair
2 - 1	
Bu wall	Chief Administrative Officer

# Regional District of Okanagan-Similkameen Consolidated Statement of Operations and Accumulated Surplus

	(Note 23) Budget	2017	(Restated) 2016
Revenues			
Property taxes and grant in lieu	\$ 15,938,447	\$ 16,011,170	\$ 14,869,419
Sales of goods and services	9,838,015	11,252,534	10,018,627
Government transfers Interest and investment income	5,987,982	6,048,499	2,575,645
	40,000	778,422	416,483
Development cost charges Donations		104,054	800
Rental	3,500	38,361	52,576
Other contracts and miscellaneous	238,252	309,879	277,306
Other contracts and miscellaneous	592,425	1,020,974	1,792,421
Total revenues for the year	32,638,621	35,563,893	30,003,277
Expenditures			
General Government	9,503,708	4,394,817	4 250 720
Protective services	4,182,150	3,453,974	4,358,732 2,510,939
Transportation services	242,326	256,875	186,137
Development services	2,141,912	1,563,704	1,547,185
Parks, recreation and culture	6,057,597	5,900,530	5,407,620
Environmental services	10,849,332	8,009,073	5,500,608
Bylaw enforcement	158,484	231,068	212,446
Water services	3,847,910	3,166,104	3,086,363
Sewer services	1,103,572	1,408,120	1,416,595
Economic development	212,581	203,282	192,425
Total expenditures for the year	38,299,572	28,587,547	24,419,050
Excess (deficiency) of revenue for the year	(5,660,951)	6,976,346	5,584,227
Net income (loss) from enterprises (Note 7)	-	(13,346)	515,782
Loss on disposal of long-term investments	1	(38,821)	-
Loss on disposal of assets		(73,206)	(5,428)
Annual surplus (deficiency)	(5,660,951)	6,850,973	6,094,581
Accumulated surplus, beginning of year as previously	stated .	68,078,159	65,226,355
Prior period adjustments (Note 2)		10,223,388	6,980,611
Accumulated surplus, beginning of year restated	I	78,301,547	72,206,966
Accumulated surplus, end of year	:	\$ 85,152,520	\$ 78,301,547

# Regional District of Okanagan-Similkameen Consolidated Statement of Change in Net Financial Assets

	(Note 23) <b>Budget 201</b>				2017		(Restated) 2016
Annual surplus	(5,660,951)	\$	6,850,973	\$	6,094,581		
Acquisition of tangible capital assets Amortization of tangible capital assets Disposal of tangible capital assets	(6,574,053) - -		(8,807,427) 2,532,492 73,926	,	(7,646,984) 2,308,578 10,155		
Use (acquisition) of prepaid expenses Acquisition of land in trust	(6,574,053) - -		(6,201,009) (31,672) (60,283)		(5,328,251) 173,769		
	-		(91,955)		173,769		
Increase in net financial assets	(12,235,004)		558,009		940,099		
Net financial assets (debt), beginning of year as pr	eviously stated		(7,224,240)		(4,921,562)		
Prior period adjustments (Note 2)			10,223,388		6,980,611		
Net financial assets, beginning of year restated		\$	2,999,148	\$	2,059,049		
Net financial assets, end of year		\$	3,557,157	\$	2,999,148		

# Regional District of Okanagan-Similkameen Consolidated Statement of Cash Flows

		2017	(Re	stated) 2016
Cash flows from operating activities				
Cash received during the year	9	33,337,105	\$ 29,8	04,664
Cash paid to suppliers and employees		(22,515,920)		46,638)
Interest paid		(608,559)		85,343)
Interest received		726,255	93	32,264
		10,938,881	7,30	04,947
Cash flows from capital activities				
Purchase of tangible capital assets		(8,807,427)	(7.64	16,984)
Disposal of tangible capital assets		73,926		10,155
	,	(8,733,501)	(7,63	36,829)
Cash flows from financing activities				
Decrease in long-term debt recoverable from municipalities		2,643,556	6.03	89,994
Repayment of long-term debt		(1,954,114)	· ·	67,915)
Decrease (increase) in due from related parties		21,873		29,012)
		711,315	1,34	3,067
Cash flows from investing activities				
Increase in short-term investments		(3,551,615)	(1 32	5,827)
Decrease (increase) in long-term investments		265,670		5,027) 5,188)
Increase in deposit on land		(60,283)	(20	
	-	(3,346,228)	(1,61	1,015)
Decrease in cash for the year		(429,533)	(59	9,830)
Cash, beginning of year		733,193	1,33	3,023
Cash, end of year	\$	303,660	\$ 73:	3,193

#### **December 31, 2017**

#### 1. Summary of Significant Accounting Policies

#### **Nature of Business**

The Regional District of Okanagan-Similkameen ("the Regional District") was incorporated as a regional district in 1966 under the Municipal Act (replaced by the Local Government Act) of British Columbia. The Regional District is composed of the member municipalities of the City of Penticton, the District of Summerland, the Town of Oliver, the Town of Osoyoos, the Village of Keremeos, and the Town of Princeton, and Electoral Areas A through H.

Regional districts provide a political framework and administrative framework for region-wide services and sub-regional services as well as act as the local government for electoral areas. The Board of Directors is composed of appointees from each member municipality and a director elected from each electoral area. Municipal directors serve until council decides to change the appointment. Directors from electoral areas serve for a four year term. The number of directors and the number of votes each may cast is based upon the population of the municipality or electoral area.

#### **Basis of Accounting**

These consolidated financial statements have been prepared in accordance with Canadian public sector accounting standards prescribed for governments, as recommended by the Public Sector Accounting Board.

#### Reporting Entity

The Regional District of Okanagan-Similkameen reporting entity includes the local government and all related entities that are controlled by the Regional District.

# Principles of Consolidation

All governmental units are fully consolidated by the government reporting entity. Other business enterprises and partnerships which meet the definition of a government business enterprise or partnership are accounted for on the modified equity basis of accounting.

Entities that fall under the consolidated basis of accounting are fully consolidated on a line-by-line basis with inter-organizational balances and transactions eliminated. The following entities are accounted for on a consolidation basis:

Sunbowl Arena Oliver Parks and Recreation Society

Government business partnerships that are accounted for on the modified equity basis of accounting includes the cost of the Regional District of Okanagan-Similkameen's investment in the entities including the proportionate share of earnings. Under the modified equity basis of accounting inter-organizational balances are not eliminated. The following entities are accounted for on a modified equity basis:

Vermilion Forks Community Forest Corporation

#### December 31, 2017

#### 1. Summary of Significant Accounting Policies (continued)

#### Asset Classification

Assets are classified as either financial or non-financial. Financial assets are assets that could be used to discharge existing liabilities or finance future operations. Non-financial assets are acquired, constructed or developed assets that do not provide resources to discharge existing liabilities but are employed to deliver government services, may be consumed in normal operations and are not for resale. Non-financial assets include tangible capital assets, deposits on land, and prepaid expenses.

#### Cash and Cash **Equivalents**

Cash and cash equivalents consist of cash on hand, bank balances and investments in money market instruments with maturities of three months or less. Cash and cash equivalents on the Consolidated Statement of Cash Flows is represented by cash, short-term investments as disclosed on the Consolidated Statement of Financial Position.

#### Portfolio Investments

Portfolio investments include guaranteed investment certificates, short-term bonds and mutual funds maturing at various times during the next fiscal year. These investments are recorded at cost.

#### Financial Instruments

The Regional District carries a number of financial instruments. Unless otherwise noted, it is management's opinion that the Regional District is not exposed to significant interest, currency or credit risks arising from these financial instruments.

The fair values of these financial instruments approximate their carrying values, unless otherwise noted.

Measurement Uncertainty The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts in the financial statements and the disclosure of contingent liabilities. Significant estimates in these financial statements include the determination of the useful lives of tangible capital assets, valuation of the landfill closure and post-closure obligation, valuation of the contaminated sites obligation, and assessment of legal claims. For common financial statement items, such as accounts payable and allowances for doubtful accounts, measurement uncertainty is inherent but not assessable. These estimates and assumptions are based on management's judgment and the best information available at the time of preparation and may differ significantly from actual results. Estimates are reviewed annually to reflect new information as it becomes available.

#### **Retirement Benefits**

The Regional District's contributions due during the period to its multiemployer defined benefit plan are expensed as incurred.

#### December 31, 2017

### 1. Summary of Significant Accounting Policies (continued)

#### Revenue Recognition

Revenue is recognized as it becomes receivable under the terms of applicable funding agreements. Revenue received under the funding arrangements which relates to a subsequent fiscal period is reflected as deferred revenue in the year of receipt and classified as such on the Summary Statement of Financial Position.

Taxes are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. For property taxes, the taxable event is the period for which the tax is levied. As taxes recorded are initially based on management's best estimate of the taxes that will be received, it is possible that changes in future conditions, such as reassessments due to audits, appeals and court decisions, could result in a change in the amount of tax revenue recognized.

Rental revenue is recognized when the services are provided to tenants, and collection is reasonably assured. When rental payments are received in advance of contracted services, the Regional District records this as deferred revenue.

Government transfers are recognized as revenues when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when the transfer stipulations give rise to a liability. Transfer revenue is recognized in the statement of operations as the stipulation liabilities are settled.

Charges for sewer and water usage are recorded as user fees and are recognized on an accrual basis. Connection fee revenues are recognized when the connection has been established.

All other revenue is recognized in the period in which the good or service is provided and collection is reasonably assured.

#### **Contaminated Sites**

Liabilities for remediation of contaminated sites are recognized when an environmental standard exists, contamination exceeds the standard, the Regional District has responsibility for remediation of the site, future economic benefits will be given up, and a reasonable estimate of the amount can be made.

#### **Deferred Revenue**

Funds received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general government purposes are accounted for as deferred revenue on the Consolidated Statement of Financial Position. The revenue is recognized in the Consolidated Statement of Operations and Accumulated Surplus in the year in which it is used for the specified purpose.

#### December 31, 2017

#### Landfill closure and

#### post-closure

The estimated costs to close and maintain the closed solid waste landfill sites are based on estimated future expenses in current dollars, discounted, adjusted for estimated inflation, and are recognized and charged to expense as the landfill site's capacity is used.

#### Long-term debt

Long-term debt is recorded net of related sinking fund balances and actuarial earnings.

# Tangible Capital Assets and Amortization

Tangible capital assets are not available to discharge existing liabilities and are held for use in the provision of goods and services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

Tangible capital assets are valued at acquisition cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs.

Amortization is charged against tangible capital assets based on the estimated useful life of the asset as follows:

- Automotive equipment
- Buildings and improvements
- IT infrastructure equipment
- Land improvements
   Machinery and equipment
- Utilities infrastructure equipment
- 5-20 years straightline
- 10-75 years straightline
- 3-10 years straightline
- 5-20 years straightline
- 5-20 years straightline
- 10-75 years straightline

Tangible capital assets under construction, development or that have been removed from service are not amortized until they are available to be put into service.

Tangible capital assets are written down when conditions indicate that they no longer contribute to the Regional District's ability to provide goods and services, or when the value of future economic benefits associated with the tangible capital assets are less than their net book value. The net write-downs are accounted for as expenses in the statement of operations.

Contributed tangible capital assets are recorded at their fair value on the date of contribution, except in unusual circumstances where fair value cannot be reasonably determined, in which case they are recognized at nominal value

#### December 31, 2017

#### 1. Summary of Significant Accounting Policies (continued)

#### Segmented Information

The Regional District of Okanagan-Similkameen provides a wide range of services including general government, protective services, transportation services, development services, parks, recreation and culture, environmental services, bylaw enforcement, water services, sewer services, and economic development. For management reporting purposes, the Regional District's operations and activities are organized and reported by segment.

General Government Services is comprised of a number of different services, including: Corporate Services; Administration; Finance; Human Resources; Information Systems; and Electoral Area Costs. Corporate Services involves staff and management working closely with the Regional District Board and community partners to coordinate the delivery of a wide range of functions and services. The Finance department is responsible for the requisition of tax revenues from the Province and from member municipalities and all treasury and accounting functions. Human Resources involves the administration of full-time and part-time employees, as well as the responsibility for labour relations, recruitment, training and career planning, employee health and safety and Workers Compensation regulations. Information Systems includes an all-encompassing computer database and mapping system for properties in the Regional District, which is used by Regional Services and Regional District departments and other government agencies, as well as members of the public and businesses.

**Protective Services** includes a number of different programs. These programs include Electoral Area Fire Protection; 911 Services; Crime Stoppers; Victims Services; and Crime Prevention. These services are designed to provide a safe environment to the community. The Regional District is responsible for ensuring these services are provided to various jursidictions within the unincorporated electoral areas A through H.

**Transportation Services** includes Road/Street Light Improvements and Transit Services.

**Development Services** includes regional planning, sustainability, and zoning. The department is responsible for land use planning for all unincorporated electoral areas.

Parks, Recreation and Culture includes the Community Halls, Regional Parks, Community Parks, and Okanagan Regional Library. The Parks department is responsible for 9 Regional Parks and various community and neighbourhood parks. The department is also responsible for future recreational opportunities through parkland acquisition and development.

#### December 31, 2017

#### 1. Summary of Significant Accounting Policies (continued)

#### **Segmented Information**

**Environmental Services** is responsible for refuse disposal and recycling services, including regional waste management and disposal, and various communication and educational programs.

**Bylaw Services** is responsible for building inspection, dog control, mosquito control, starling control, and prohibited animal control.

Water Services includes a total of six water systems that provides water services to local service areas within the electoral areas.

**Sewer Services** includes the OK Falls Sewer System and the Gallagher Lake Sewer System.

Economic Development is responsible for delivering Insect & Weed Control, Sterile Insect Release, Economic Development and Planning. Economic Development provides assistance to businesses and entrepreneurs in the Regional District and to those interested in relocating to the region. The Planning function is responsible for developing land use policies that provide guidance to elected officials, developers, the public and other decision makers. It puts land use plans and policies into action and ensures proper infrastructure and orderly development. The program also evaluates applications and provides recommendations to decision makers; assists the public with land use regulations, applications, and processes; and invites and responds to public comments.

#### December 31, 2017

#### 2. Prior Period Adjustments

During the year, a number of errors were identified in the comparative infomation that have been corrected as noted below:

The Community Works Gas Tax Funding was being deferred in error, as a result liabilities were overstated by \$4,396,623. The comparative figures have been corrected to increase opening accumulated surplus by \$4,200,171, and increase revenue by \$196,452. As a result, net income for the year ended December 31, 2016 increased by \$196,452 and accumulated surplus as at December 31, 2016 also increased by \$4,396,623.

There were errors in the rates used in the calculation of the landfill closure and post-closure liability estimate, as a result liabilities were overstated by \$5,198,582. The comparative figures have been corrected to increase opening accumulated surplus by \$2,202,698 and decrease expenses by \$2,995,883. As a result, net income for the year ended December 31, 2016 increased by \$2,995,883 and accumulated surplus at December 31, 2016 also increased by \$5,198,581.

Two entities that meet the criteria for line by line consolidation had previously been accounted for using the modified equity method, as a result assets and liabilities were overstated and understated by an offsetting amount. The comparative figures have been corrected to include the assets and liabilities of Sun Bowl Arena and Oliver Parks and Recreation Society.

A vehicle replacement reserve was previously recorded as deferred revenue, as a result liabilities were overstated by \$628,183. The comparative figures have been corrected to increase opening accumulated surplus by \$577,743, decrease revenue by \$30,946 and decrease expenditures by \$81,385. As a result, net income for the year ended December 31, 2016 increased by \$50,440 and accumulated surplus at December 31, 2016 also increased by \$628,183.

#### **December 31, 2017**

# 2. Prior Period Adjustments (continued)

The results of these corrections to the prior year are as follows:

	December 31, 2016 Before restatement	Adjustment	December 31, 2016 After
Statement of Financial Position Increase in cash Decrease in accounts receivable Increase in due from Town of Osoyoos	\$451,637 3,206,781	\$455,916 (324,635) 29,012	\$907,553 2,882,146 29,012
Increase in accounts payable Increase in deferred revenue Decrease in landfill closure and post-closure liability	2,834,479 6,827,496 9,224,261	400,840 (5,265,354) (5,198,582)	3,235,319 1,562,142 4,025,679
Statement of Operations and Accumulated Surplus Decrease in expenditures Increase in revenue Increase in income from enterprises Increase in annual surplus Increase in accumulated surplus	27,515,794 30,373,026 - 2,851,804 68,078,159	(3,096,744) (369,749) 515,782 3,242,777 10,223,388	24,419,050 30,003,277 515,782 6,094,581 78,301,547
Statement of Changes in Net Financial Assets Increase in net financial assets (debt)	(7,224,240)	10,223,388	2,999,148

#### December 31, 2017

3.	Cash and Short-term Investments			
		_	2017	 (Restated) 2016
	Consists of: Cash	<u>\$</u>	303,660	\$ 733,193
	Short-term Investments Term deposits Mutual funds Short-term bonds (Market value \$19,451,030 (2016-\$19,408,660)	) <u>)</u> _	10,057,000 8,439 19,947,665	7,044,468 8,361 19,408,660
		 &	30,013,104 30,316,764	 26,461,489
	Restricted Internally Capital reserves Oliver Parks & Recreation reserves Kaleden Rec reserves	\$	19,173,243 747,140 32,060	27,194,682 18,649,484 732,337 31,184
	Unrestricted	\$	19,952,443 10,364,321 30,316,764	\$ 19,413,005 <u>7,781,677</u> 27,194,682

Term deposits consist of two one-year cashable GICs at rates varying from 1.80-1.85% per annum, maturing September 2018 (1.60-1.65% at December 31, 2016).

#### 4. Funds held in trust

The Regional District holds \$40,382 (2016 - \$40,382) in trust for Oliver and District Community Economic Development Society, this society has dissolved and funds are held in trust to be distributed to another society with a similar mandate, in accordance with the Societies Act.

The Regional District also holds \$130,281 (2016 - \$129,788) in trust for South Okanagan Similkameen Conservation Program.

The Regional District also holds \$4,205 (2016 - \$4,188) in trust for Allison Lake Rate Payers Association.

#### December 31, 2017

5. Accounts Receivable	!	
	 2017	 2016
Trade accounts receivable Allowance for doubtful accounts GST receivable Due from Municipalities	\$ 6,435,233 (178,586) 370,894 771,883	\$ 2,064,076 (178,586) 197,678 798,978
Net accounts receivable	\$ 7,399,424	\$ 2,882,146

### 6. Debt Reserve Fund - Municipal Finance Authority

The Regional District is required to issue its long-term debt through the Municipal Finance Authority ("MFA"). As a condition of borrowing, 1% of the gross debenture proceeds are withheld by the MFA as a debt reserve fund and 0.06% of the gross debenture proceeds are withheld as a debt issue expense. The debt reserve fund is invested by the MFA and interest earned and expenses incurred are reported annually to the Regional District. If at any time the MFA does not have sufficient funds to meet payments or sinking fund contributions due on its obligations, the payments will be made from the debt reserve fund. Details of cash deposits held in the debt reserve fund are as follows:

Debt Reserve Fund	serve Fund - Cash Deposits		2016		
	Regional District Member Municipalities	\$	239,592 1,779,413	\$	202,872 1,890,738
		\$	2,019,005	\$	2,093,610

The Regional District is also required to execute a demand note for each borrowing in the amount of one-half of the average annual principal and interest due, less the amount held back for the debt reserve fund. The demand notes payable to the MFA are only callable in the event that a local government defaults on its loan obligation. Details of demand notes are as follows:

Demand Notes		 2017	 2016
	Regional District Member Municipalities	\$ 533,571 4,117,336	\$ 411,608 4,873,104
		\$ 4,650,907	\$ 5,284,712
Cash Deposits and I	Demand Notes	 2017	 2016
	Cash Deposits Demand Notes	\$ 2,019,005 4,650,907	\$ 2,093,610 5,284,712
		\$ 6,669,912	\$ 7,378,322

#### December 31, 2017

8.	Accounts Payable and Accrued Liabilities	
		(Restated) <b>2017</b> 2016
	Trade payables Government remittances payable Holdbacks Accrued salaries and employee benefits payable	\$ 3,839,821 \$ 2,503,359 48,020 16,612 1,383,556 145,793 334,240 395,195
		<b>\$ 5,605,637</b> \$ 3,060,959

#### 9. Short-term debt

The MFA provides short-term financing under various pieces of legislation to help local governments with their cash flow needs. There are no fees to set up a short-term loan. Interest is calculated daily, compounded monthly and automatically collected the 2nd business day of the following month. As at December 31, 2017 the Regional District had been advanced \$1,070,000 (2016 - \$2,940,000) in short-term financing at a variable interest rate of 1.94% (2016 - 1.44%).

#### 10. Deferred Revenue

	 2017	 (Restated) 2016
Deferred government transfers and other revenue Deposits Parkland dedication	\$ 3,560,520 86,109 260,795	\$ 418,757 92,136 259,870
	\$ 3,907,424	\$ 770,763

### 11. Landfill Closure and Post-Closure Liabilities

The Regional District has three active landfills and one closed landfill that is being used as a transfer station within its boundaries and is responsible for the costs of their closure and post-closure activities. The costs related to these activities are provided for over the estimated remaining life of active landfill sites based on usage.

Closure activities include covering, grading and surface water management. Post-closure activities include leachate and environmental monitoring, maintenance and reporting. Post-closure activities are expected to occur for approximately 30 years for all landfills.

Key variables used in estimating the value of the closure and post-closure obligation include the cost of capital, inflation rate, timing of closure and post-closure activities, and total capacity. In management's opinion, the assumptions used represent the most likely scenario. As the projections are made over a long period of time, the amount of the obligation is very sensitive to changes in the variables.

The Regional District has estimated the costs associated with these activities based on engineering studies required by the Ministry of Environment. Changes in the liability are a result from settling of waste or changes in fill rates, changes in regulatory requirements, inflation rates and/or interest rates.

#### December 31, 2017

### 11. Landfill Closure and Post-Closure Liabilities (continued)

During 2017, the Regional District obtained new engineering reports for the OK Falls and Oliver Landfills, these reports included updated useful lives for these landfills. Changes in the liability for cumulative capacity used to date, and updated expected useful life of the landfill are recognized prospectively.

In 2017, estimated expenses were calculated as the present value of future cash flows associated with closure and post-closure costs, discounted using the Regional District's weighted average cost of capital of 2.86% and inflated using an average inflation rate of 2.10% (annual BC CPI for 2017). The liability recognized is the difference between total estimated expenses for the entire closure and post-closure period less any amounts spent at the end of December of the reporting year.

	Total estimated capacity (cubic meters)	Cumulative capacity used (cubic meters)	Estimated remaining life (years)	Time for post-closure care (years)	Estimated total expenses	2017 Remaining to recognize
Campbell					-	
Mountain	3,214,155	1,035,256	87	30	9,015,662 \$	6,647,029
Keremeos	25,000	25,000	0	30	1,028,137	· · ·
OK Falls	100,000	50,130	13	30	912,064	454,846
Oliver	496,842	203,043	38	30	1,620,812	958,342
				5	12,576,675 \$	8,060,217
			•		\$	4.516.458

In 2016, the Regional District calculated the present value of future cash flows associated with closure and post-closure costs, discounted using the Regional District's weighted average cost of capital of 3.19% and inflated using the 2016 BC CPI rate of 1.80%.

	Total estimated capacity (cubic meters)	Cumulative capacity used (cubic meters)	Estimated remaining life (years)	Time for post-closure care (years)	(Restated) Estimated total expenses	(Restated) 2016 Remaining to recognize
Campbell						
Mountain	3,214,155	1,009,304	88	30	6,306,743	\$ 4,591,523
Keremeos	25,000	25,000	0	30	889,809	_
OK Falls	100,000	48,949	10	30	2,529,993	1,510,817
Oliver	496,842	197,404	35	30	820,192	418,717
				5	10,546,737	\$ 6,521,057
					<u>:</u>	\$ 4,025,680

#### December 31, 2017

#### 12. Development Cost Charges

The Regional District collects development cost charges ("DCCs") to pay for a proportionate share of infrastructure related to new growth. In accordance with the Local Government Act of BC, these funds must be deposited into a separate reserve fund. When the related costs are incurred, the DCCs are recongized as revenue.

	2017	2016
OK Falls Sewer DCC	286,926	367,605
Faulder Water DCC	7,326	7,300
Olalla Water DCC	5,355	5,336
Naramata Water DCC	25,106	13,637
Naramata Water - Lower Zone	100,612	100,255
Naramata Water - Upper Zone	298,303	297,246
	723,628	791,379
DCC Activity	2017	2016
Balance, beginning of the year	791,379	591,174
Return on investments	2,691	7,725
DCCs Levied in the year	33,612	192,480
Transfers to general operating	(104,054)	-
	723,628	791,379

#### **December 31, 2017**

#### 13. Long-term Debt

The Regional District incurs long-term debt directly as well as on behalf of member municipalities. Loan agreements with the MFA provide that if at any time the payments from member municipalities are not sufficient to meet their obligations in respect of such borrowings, the resulting deficiency becomes a liability of the Regional District.

All long-term debt is reported net of sinking fund balances. Sinking fund instalments are invested by the MFA and earn income, which together with principal payments are expected to be sufficient to retire the debt issue at maturity. Where the MFA has determined that sufficient funds exist to retire a debt issue on its maturity date without further instalments, payments are suspended by the MFA and the Regional District's liability is reduced to nil. Should those funds prove to be insufficient at maturity, the resulting deficiency becomes a liability of the Regional District.

Debentures issued mature at various dates ranging from November 2019 to October 2036 with interest rates ranging from 1.75% to 3.30%. The weighted average interest rate on long-term debt was 2.86% (3.19% - 2016) and interest expense was \$5,739,728 (\$6,009,128 - 2016).

	2017	2016
Municipal Finance Authority Less: Regional District portion	86,060,832 18,433,134	86,130,133 15,858,879
Total Municipal Portion	67,627,698	70,271,254

Princial payments and sinking fund instalments due in the next five years and thereafter are as follows:

	 Total Payment	fror	Total ecoverable m member nicipalities	Net Payment
2018 2019 2020 2021 2022 Thereafter	\$ 5,541,535 4,590,990 4,503,119 4,378,291 4,339,405 28,463,989	\$	4,730,476 3,779,931 3,692,060 3,567,232 3,540,631 20,227,635	\$ 811,059 811,059 811,059 811,059 798,774 8,236,354
Total principal payments Expected actuarial adjustment	51,817,329 34,243,503		39,537,965 28,089,733	12,279,364 6,153,770
Total	\$ 86,060,832	\$ 6	67,627,698	\$ 18,433,134

#### December 31, 2017

#### 14. Tangible Capital Assets

		· · · · · · · · · · · · · · · · · · ·							2017
	Automol	tive Equipment	Buildings	Equipment	IT Infrastructure	Land and Land Improvements	Utilities Infrastructure	Work in Process	Total
Cost, beginning of year Additions Disposals Transfers	\$	5,803,053 \$ 391,718 (58,794) 120,752	8,311,894 \$ - -	6,997,000 \$ 188,276 -	981,593 \$ 96,655 (83,895)	29,364,730 \$ 350,613 - 8,488	43,407,750 \$ 6,402,294 (181,479) 1,704,086	1,959,348 <b>\$</b> 1,377,871 - (1,833,326)	96,825,368 8,807,427 (324,168)
Cost, end of year		6,256,729	8,311,894	7,185,276	994,353	29,723,831	51,332.651	1,503,893	<del></del>
Accumulaled amortization, beginning of year Amortization Disposals		4,061,829 300,041 (58,794)	2,667,513 266,753	3,728,242 367,869	753,258 124,576 (83,895)	1,241,681 268,566	9,072,446 1,204,687 (107,553)	i,505,695	21,524,969 2,532,492
Accumulated amortization, end of year		4,303,076	2,934,266	4,096,111	793,939	1,510,247	10,169,580		(250,242)
Net carrying amount, end of year	\$	1,953,653 \$	5,377,628 \$	3,089,165 \$	200,414 \$	28,213,584 \$	41,163,071 \$	1,503,893 \$	23,807,219 81,501,408

#### December 31, 2017

						Land and Land			2016
	Automotiv	ve Equipment	Buildings	Equipment	IT Infrastructure	Improvements	Utilities Infrastructure	Work in Process	Total
Cost, beginning of year Additions Disposals	\$	5,321,899 \$ 487,154	6,881,090 \$ 863,246	5,452,439 \$ 690,836	897,724 \$ 115,776	25,713,960 \$ 3,636,748	42,413,115 \$ 792,537	2,574,328 \$ 1,060,687	89,254,555 7,646,984
Transfers	-	(6,000)	567,558	(14,739) 868,464	(31,907)	14,022	(23,525) 225,623	(1,675,667)	(76,171)
Cost, end of year		5,803,053	8,311,894	6,997,000	981,593	29,364,730	43,407,750	1,959,348	96,825,368
Accumulated amortization, beginning of year Amortization Disposals		3,797,354 270,475 (6,000)	2,426,426 241,087 -	3,400,452 339,587 (11,797)	660,844 124,321 (31,907)	1,022,191 219,490 -	7,975,140 1,113,618 (16,312)	-	19,282,407 2,308,578 (66,016)
Accumulated amortization, end of year		4,061,829	2,667,513	3,728,242	753,258	1,241,681	9,072,446		21,524,969
Net carrying amount, end of year	\$	1,741,224 \$	5,644,381 \$	3,268,758 \$	228,335 \$	28,123,049 \$	34,335,304 \$	1,959,348 \$	75,300,399

#### December 31, 2017

#### 15. Accumulated Surplus

Reserves are non-statutory reserves which represent an appropriation of surplus for specific purposes and are comprised of the following:

	Balance Dec. 31, 2016	Transfers to (from)	Surplus (Deficit)	Balance Dec. 31, 2017
Unrestricted Surplus Operating	\$ 53,643,877 1,688,074	\$(1,702,663) 599,734	\$ 6,850,973 : -	\$ 58,792,187 2,287,808
	55,331,951	(1,102,929)	6,850,973	61,079,995
Community Works Gas Tax Capital	4,396,623 18,572,973	337,657 765,272	-	4,734,280 19,338,245
	22,969,596	1,102,929		24,072,525
	\$ 78,301,547	\$ -	\$ 6,850,973	85,152,520

#### 16. Municipal Insurance Association - Liability Insurance

Commencing December 31, 1987, the Regional District entered into a self-insurance program with British Columbia municipalities and regional districts. The Regional District is obliged under the program to pay a percentage of its fellow insureds' losses. The Regional District pays an annual premium, which is anticipated to be adequate to cover any losses incurred.

#### 17. Contingencies

A lawsuit has been filed against the Regional District for an incident which arose in the ordinary course of business. In the opinion of management and legal counsel, the outcome of the lawsuit, now pending, is not determinable. Should any loss result from the resolution of these claims, such loss will be charged to operations in the year of resolution.

#### 18. Comparative Figures

Certain comparative amounts presented in the financial statements have been restated to conform to the current year's presentation.

#### December 31, 2017

#### 19. Letters of Credit and Performance Bonds

In addition to the performance deposits reflected in the Consolidated Statement of Financial Position, the Regional District is holding irrevocable Letters of Credit and Performance Bonds in the amount of \$818,041 which were received from depositors to ensure their performance of works to be undertaken within the Regional District. These amounts are not reflected in the Consolidated Financial Statements but are available to satisfy liabilities arising from non-performance by the depositors.

#### 20. Line of Credit

The Regional District has a revolving line of credit for up to \$2,000,000 with an interest rate of prime per annum, that is due on demand and unsecured. At December 31, 2017 and December 31, 2016 the line of credit was unutilized.

#### 21. Tax Revenue (Restated) 2017 2016 Property taxation revenue \$ 14,878,961 \$ 13,763,273 Parcel tax 1,022,664 1,013,276 Grant in lieu 109,545 92,870 Net property taxation revenue \$ 16,011,170 \$ 14,869,419

#### December 31, 2017

#### 22. Munipal Pension Plan

The Regional District and its employees contribute to the Municipal Pension Plan ("the plan"), a jointly trusteed pension plan. The board of trustees, representing plan members and employers, is responsible for overseeing the management of the plan, including investment of the assets and administration of benefits. The plan is a multi-employer contributory pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2017, the plan has about 193,000 active members and approximately 90,000 retired members. Active members include approximately 38,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent valuation for the Municipal Pension Plan as at December 31, 2015 indicated a \$2.2 billion funding surplus for basic pension benefits on a going concern basis.

The next valuation will be at December 31, 2018 with results available in 2019. Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate with the result that there is no consistent and reliable basis for allocating the obligation, assets, and cost to the individual employers participating in the plan. The Regional District paid \$475,043 for employer contributions to the plan in fiscal 2017 (\$422,089 in 2016 ).

#### December 31, 2017

#### 23. Budget

The Regional District of Okanagan-Similkameen Budget Bylaw adopted by the Board of Directors on March 2, 2017 was not prepared on a basis consistent with that used to report actual results (Public Sector Accounting Standards). The budget was prepared on a modified accrual basis while Public Sector Accounting Standards require a full accrual basis. The budget figures anticipated use of surpluses accumulated in previous years to reduce current year expenditures in excess of current year revenues to nil. In addition, the budget expensed all tangible capital expenditures rather than including amortization expense. As a result, the budget figures presented in the statements of operations and change in net financial assets represent the Budget adopted by the Board of Directors on March 2, 2017 with adjustments as follows:

	2	017
Budget Bylaw surplus for the year	\$	_
Add: Capital expenditures Municipal Interest	6,574, 5,070,	
Less: Budgeted transfers from accumulated surplus Bank loan proceeds	(4,752,1 (12,552,6	
Budget surplus per statement of operations	\$ (5,660,9	951)

### **December 31, 2017**

### 24. Statement of Expenditures by Object

	_	2017		(Restated) 2016
Administration	\$	17,465	\$	16,291
Advertising and promotion	•	95,232	Ψ	86,317
Agreements		165,679		172,357
Amortization		2,532,492		2,308,579
Collections on behalf of other agencies		2,416,562		2,403,326
Bank charges		37,876		35,220
Bylaw		1,976		3,551
Contract services		5,707,318		5,569,535
Development charges		5,906		6,755
Donations		26,829		14,557
Education and training		192,895		149,329
Environmental		112,526		126,526
Gas tax expenses		77,089		50,599
Grants		892,245		572,758
Insurance		340,858		361,715
Interest on long-term debt		608,559		584,650
Loan and lease payments		54,946		8,258
Landfill closure (recovery)		490,778		(1,521,975)
Materials, supplies and services		1,066,283		1,032,264
Office		319,075		326,086
Professional fees		83,302		140,453
Program		85,291		236,024
Rental of facilities and equipment		92,159		80,012
Repairs and maintenance		4,129,840		3,035,326
Salaries and benefits		8,010,375		7,715,153
Telephone		734,746		661,484
Travel and meetings		264,212		223,297
Vehicle		25,033		20,603
		20,000		20,003
Total expenditures for the year	\$ 2	28,587,547	\$ 2	4,419,050

### Regional District of Okanagan-Similkameen Notes to the Consolidated Financial Statements Schedule of Segmented Operations

	General Government		Transportation Services	Development Services	Parks Recreation and Culture	Environmental Services	Bylaw Enforcement	Water Services	Sewer Services	Economic Development	Total
Revenue Government transfers Sales of services Donations Rental	\$ 1,413,407 27,624	\$ 58,420 10,223 26,829	\$ 23,716 45,771	\$ . 1,027,573	\$ 193,049 605,496 11,532	\$ 13,145 6,429,675	\$ 86,055	\$ 4,189,814 1,923,477	\$ 120,202 1,096,640		\$ 6,048,500 11,252,534 38,361
Taxation Investment Miscellaneous DCC	2,661,035 371,166 88,000	3,128,332 75,420 349,905	210,326 53	1,382,705 7,011 39,960	309,879 4,894,682 65,002 165,045	2,284,223 102,204 134,982	87,587 24 75	1,109,004 115,707 242,786	44,167 41,694 - 104,054	209,108 140 222	309,879 16,011,169 778,421 1,020,975 104,054
	4,561,232	3,649,129	279,866	2,457,249	6,244,685	8,964,229	173,741	7,580,788	1,406,757	246,217	35,563,893
Expenditure Administrative Amortization Grants Lease payments Materials, supplies,	188,387 274,523 -	1,500 472,755 169,934	:	7,999 1,417	12,000 526,951 274,626 54,946	3,965 93,352 145,612	9,000	686,821 5,133	556,227	12,000	17,465 2,532,492 892,245 54,946
utilities Operations and	836,759	561,330	-	162,330	676,256	815,355	14,741	460,215	450,238	45,588	4,022,812
maintenance Landfill closure Transfers to other	469,770	1,438,612	255,618 -	103,432	2,535,910	4,598,057 490,778	61,998 -	534,925	97,893	53,657	10,149,872 490,778
organizations Salaries and	-	-	•	•	808,070	901,673	•	706,819		·	2,416,562
benefits	2,625,378	809,843	1,257	1,288,526	1,011,771	960,281	145,329	772,191	303,762	92,037	8,010,375
	4,394,817	3,453,974	256,875	1,563,704	5,900,530	8,009,073	231,068	3,166,104	1,408,120	203,282	28,587,547
Excess (deficiency) of revenue for the year	\$ 166,415	\$ 195,155	\$ 22,991	\$ 893,545	\$ 344 <u>,</u> 155	\$ 955,156	\$ (57,327)	\$ 4,414,684	<b>\$</b> (1,363)		\$ 6,976,346

# Regional District of Okanagan-Similkameen Notes to the Consolidated Financial Statements Schedule of Segmented Operations (Restated) 2016

	General Government	Protective T Services	ransportation Services	Development Services	Parks Recreation and Culture	Environmental		Water Services	Sewer Services	Economic Development	Total
Revenue Government transfers Sales of services Donations Rental Taxation Investment Miscellaneous DCC	\$ 1,682,327 25,717 - 2,648,338 154,461 183,219	\$ 7,048 8,183 14,557 2,751,369 34,066 64,858	\$ 25,302 25,302 155,953	\$ - 807,157 - 1,390,830 4,556 46,625	\$ 61,452 547,621 38,019 277,306 4,800,833 40,774 949,214	\$ 77,641 5,895,795 - 1,737,534 114,836 235,492	\$ 80,945 - - 66,062	\$ 606,699 1,753,829 - 1,106,789 59,437 278,864 800	\$ 139,009 874,079 - 28,345 8,136 33,821	\$ 1,470 - - - 183,366 217 326	\$ 2,575,646 10,018,628 52,576 277,306 14,869,419 416,483 1,792,419
	4,694,062	2,880,081	181,255	2,249,168	6,715,219	8,061,298	147,007	3,806,418	1,083,390	185,379	800
Expenditure Administrative Amortization Grants Lease payments Materials, supplies,	(7,550) 173,030 293,051	357 395,275 87,975	- - -	9,594 1,540	19,550 500,192 138,123 8,258	3,934 86,264 22,195	9,000	594,433 8,139	549,791 -	12,735	16,291 2,308,579 572,758 8,258
utilities Operations and	876,154	410,132	3,463	195,904	631,943	857,123	14,015	535,565	437,860	65,142	4,027,301
maintenance Landfill closure	330,163	999,808	180,432	79,509	2,324,114	4,251,342	64,773	518,275	118,441	22,502	8,889,359
(recovery) Transfer to	-	-	-	-	•	(1,521,975)	-	-		-	(1,521,975)
organiztions Salaries and	-	•	-	-	801,840	883,626	-	717,860	-	-	2,403,326
benefits	2,693,884	617,392	2,242	1,260,638	983,600	918,099	124,658	712,091	310,503	92,046	7,715,153
	4,358,732	2,510,939	186,137	1,547,185	5,407,620	5,500,608	212,446	3,086,363	1,416,595	192,425	24,419,050
Excess (deficiency) of revenue for the year \$	- \$ 335,330 \$	\$ 369,142	\$ (4,882)	\$ 701,983	\$ 1,307,599	\$ 2,560,690	\$ (65,439)	\$ 720,055	\$ (333,205)	\$ (7,046)	\$ 5,584,227